## MENTAL DEFECTIVES AMENDMENT.

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A BILL INTITULED

AN ACT to amend the Mental Defectives Act, 1911.

BE IT ENACTED by the General Assembly of New Zealand in Parliament assembled, and by the authority of the same, as follows :----

1. (1) This Act may be cited as the Mental Defectives Amendment short Title and  $\mathbf{5}$ Act, 1928, and shall be read together with and deemed part of the Mental Defectives Act, 1911 (hereinafter referred to as the principal Act).

(2) This Act shall come into force on the first day of January, 10 nineteen hundred and twenty-nine.

2. (1) There is hereby established a Department of State to be Department of called the Mental Hospitals Department.

- (2) The said Department shall consist of—
- (a) The Minister of the Crown for the time being charged with
- the administration of the principal Act:

## No. 24-1.

commencement.

Mental Hospitals.

Title.

- (b) A chief administrative officer, to be called the Director-General of Mental Hospitals, who shall be a registered medical practitioner, with special qualifications and experience in psychiatry :
- (c) A Deputy Director-General of Mental Hospitals, who shall be a registered medical practitioner, with special qualifications and experience in psychiatry:
- (d) Such Superintendents of institutions as may be required :
- (e) Such number of medical practitioners, nurses, and other professional officers as may be required : 10
- (f) Such other officers and servants as may from time to time be found necessary for effectually carrying out the work of the Department.

3. (1) The office of Inspector-General of Mental Defectives under the principal Act is hereby abolished, and the officer holding office at 15 the commencement of this Act with the title of the Inspector-General of Mental Defectives shall be deemed to have been appointed and shall continue to hold office as the Director-General of Mental Hospitals (hereinafter referred to as the Director-General).

(2) All references in the principal Act or elsewhere to the Inspector- 20 General of Mental Defectives shall after the commencement of this Act be read as references to the Director-General.

4. (1) The office of Deputy Inspector-General of Mental Defectives under the principal Act is hereby abolished, and the officer (if any) holding office at the commencement of this Act with the title of the 25 Deputy Inspector-General of Mental Defectives shall be deemed to have been appointed and shall continue to hold office as the Deputy Director-General of Mental Hospitals (hereinafter referred to as the Deputy Director-General).

(2) All references in the principal Act or elsewhere to the Deputy 30 Inspector-General of Mental Defectives shall, after the commencement of this Act, be read as references to the Deputy Director-General.

5. (1) The Deputy Director-General shall, under the control of the Director-General, perform such general official duties as he is called upon to perform by the Director-General.

(2) On the occurrence, from any cause, of a vacancy in the office of the Director-General (whether by reason of death, resignation, or otherwise), and in case of the absence from duty of the Director-General (from whatever cause arising), and so long as such vacancy or absence continues, the Deputy Director-General shall have and may 40 exercise all the powers, duties, and functions of the Director-General.

(3) The fact of the Deputy Director-General exercising any power, duty, or function as aforesaid shall be conclusive evidence of his authority so to do, and no person shall be concerned to inquire whether the occasion has arisen requiring or authorizing him so to do. 45

(4) Subsection two of section forty-two of the principal Act is hereby consequentially amended as follows :---

- (a) By omitting the words "Deputy Inspector-General" before the words "Assistant Inspectors"; and
- (b) By omitting all words after the words "or by the Inspector- 50 General."

6. All Superintendents, medical practitioners, nurses, attendants, and other persons in office under the principal Act at the commencement of this Act shall continue to hold such offices respectively as officers of the Department established as hereinbefore provided.

Inspector-General under principal Act to be the Director-General of Mental Hospitals.

Deputy Inspector-General under principal Act to be the Deputy Director-General of Mental Hospitals.

Powers and duties of Deputy Director-General.

Saving of existing offices.

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7. The definition of the term "mentally defective person" in Extension of section two of the principal Act is hereby amended by adding thereto definition of term "mentally defective the following :---

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"Class VII-Persons socially defective-that is, persons who suffer from mental deficiency associated with or manifested by anti-social conduct, and who require supervision for their own protection or in the public interest.'

8. (1) Where it is expedient either for the welfare of a person Alternative alleged to be mentally defective, or in the public interest, that such procedure for 10 person should be placed under care and treatment in an institution patients to mental under the principal Act before a reception-order can be obtained under section five of that Act, any person competent to apply for a receptionorder may sign a request, addressed to the Superintendent of the institution named in the request, that the person so alleged to be 15 mentally defective be received into that institution.

(2) Such request shall be in the prescribed form and shall contain statements to the same effect as the statements required to be made in applications made to a Magistrate pursuant to section four of the principal Act.

- $\mathbf{20}$ (3) On receipt of such request and of certificates in the prescribed form signed by two medical practitioners competent to give certificates for the purposes of section five of the principal Act, and containing the particulars required in the case of a certificate given for the purposes of that section, the Superintendent may receive the person to whom
- 25 such request and certificates relate, and may detain him in the institution in accordance with the provisions of this section :

Provided that no person shall be received into an institution pursuant to this section after the expiration of seven days from the date of the request or of any medical certificate given in support thereof, 30 whichever date is the earlier.

(4) Within twenty-four hours after the reception of the said person the Superintendent shall forward to a Magistrate a copy (certified by the Superintendent to be a correct copy) of the request and certificates aforesaid, together with a certificate signed by himself to the effect that

- 35 in his opinion the person concerned is or is not, as the case may be, a mentally defective person requiring detention in an institution, and the Magistrate shall as soon as practicable after the receipt thereof make inquiry and proceed as directed by section five of the principal Act as if the request were an application made under section four of that
- 40 Act.

(5) In any such inquiry the Magistrate may, if he thinks fit, accept the medical certificates given in support of the request as if the medical practitioners signing the same had been duly called to his assistance pursuant to section five of the principal Act, notwithstanding that

45 such certificates or any such certificate may be dated more than seven days before the making of the reception-order by the Magistrate, and every such certificate so accepted shall for the purposes of the principal Act be deemed to have been given under section five thereof.

(6) It shall not be necessary in any such inquiry for the Magistrate 50 to see the person concerned for the purpose of forming his own opinion as to whether or not such person is mentally defective, but the Magistrate may make or refuse to make a reception-order upon the opinion formed by him after perusal of the medical certificates and the request of the applicant.

person."

admission of hospitals.

(7) If on such inquiry the Magistrate refuses to make a receptionorder he shall forthwith give notice of his refusal to the Superintendent, and after the receipt of such notice it shall not be lawful for the Superintendent to detain under the authority of this section the person to whom such notice relates.

(8) This section is in substitution for section nine of the principal Act, and that section is hereby accordingly repealed.

9. Section thirteen of the principal Act is hereby amended as follows :---

- (a) By omitting from subsection one the words "under subsection 10 six of section five or subsection five of section nine of," and substituting the words "for the purpose of."
- (b) By inserting, after the words "the Clerk of any Magistrate's Court" in subsection two, the words "or other authorized person."
- (c) By inserting, after the words "the said Clerk" in subsection three, the words "or other authorized person."

10. (1) Section thirty-eight of the principal Act is hereby amended by adding to subsection three the following proviso :—

"Provided that one of the medical practitioners called to the assist- 20 ance of the Magistrate in any case to which this section refers may be a medical officer belonging to the staff of a public institution established under this Act, or otherwise belonging to the staff of the Mental Hospitals Department, and in such case the restrictions imposed by paragraph (b)or paragraph (e) of section twelve hereof shall have no application." 25

(2) The said section thirty-eight is hereby further amended by adding to subsection four the following words :---

"Pending the receipt of a warrant under the hand of the Minister of Justice as aforesaid, a telegraphic communication purporting to be sent by or on behalf of the said Minister or a responsible officer under 30 his control to the effect that such warrant has been signed by the said Minister shall be sufficient authority to the person in charge of the prison, reformatory institution, or other place in which the person to whom the warrant relates is confined, to deliver the last-mentioned person to the Superintendent of the institution named in the warrant, 35 and for the Superintendent to receive and detain such person in accordance with this Act."

Constitution and Powers of Special Board to have Supervision over certain Classes of Mentally Defective Persons.

11. (1) For the purposes of the principal Act and this Act there is 40 hereby established a special Board (hereinafter referred to as "the Board") which shall in accordance with the terms of this Act be concerned with promoting the welfare of such mentally defective persons as are not classified either as "persons of unsound mind" or "persons mentally infirm," in accordance with the definition of the term "mentally 45 defective person" in section two of the principal Act as amended by section seven of this Act.

- (2) The Board shall consist of—
- (a) The Director-General of Mental Hospitals, who shall be the Chairman of the Board :

Repeal.

Section 13 of principal Act (relating to method of payment of fees for medical certificates) amended.

Amending procedure for transfer to mental hospital of mentally defective prisoners or other persons undergoing detention.

Constitution of special Board to have supervision over certain classes of mentally defective persons.

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- (b) The Director-General of Health:
- (c) The Director of Education :
- (d) The Controller-General of Prisons:
- (e) A medical officer on the staff of the Mental Hospitals Department, to be appointed on the ground that he is possessed of special psychiatric training and experience:

(f) Two other members, at least one of whom shall be a woman. and the other of whom shall be appointed on the recommendation in the prescribed manner of such social-service organizations as are for the time being recognized by the Minister pursuant to section twenty-seven hereof.

(3) The members of the Board, other than members who are such by virtue of their office, shall be appointed by the Governor-General for a period of three years, save that any such member may be re-15 appointed or may be at any time removed from office by the Governor-General for disability, insolvency, neglect of duty, or misconduct, or may at any time resign his office by writing addressed to the Minister.

(4) If any member of the Board dies, retires, or otherwise vacates his office, the vacancy so created shall, within two months after the 20 occurrence thereof, be filled in the manner in which the appointment to the vacant office was originally made. Every person so appointed shall hold office for the residue of the term for which his predecessor was appointed.

(5) In the absence from any meeting of the Board of any member 25 who is an officer of the Public Service, any officer of his Department having authority to act in his place during his absence may attend such meeting in his stead, and while so attending shall be deemed to be a member of the Board. The fact that any officer so attends and acts shall be conclusive proof of his authority so to do.

(6) The powers of the Board shall not be affected by any vacancy 30 in the membership thereof.

12. (1) Meetings of the Board shall be held at such times and Meetings of Board. places as the Board, or the Chairman of the Board, may from time to time appoint.

35 (2) At all meetings of the Board *three* members shall form a quorum, and no business shall be transacted at any meeting unless a quorum is present.

(3) At any meeting of the Board the Chairman shall have a deliberative vote, and in the case of an equality of votes shall also have 40 a casting-vote. Every question shall be determined by a majority of

the votes of the members present at a meeting of the Board.

13. (1) The members of the Board, not being officers in the service Payment of allowof the Government, shall be paid such allowances as may be lawfully ances and travelling-appointed and all travelling-expenses reasonably incurred by them in of the Board.

45 respect of their attendance at meetings of the Board and in transacting the business thereof.

(2) All such amounts shall be paid out of moneys to be appropriated by Parliament for the purpose.

14. The functions of the Board shall be-

(a) To cause to be compiled a register containing the names of all mentally defective persons resident in New Zealand who, not being persons of unsound mind or persons mentally infirm,

Functions of the

Board.

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may, in the opinion of the Board, be classified under the principal Act as "idiots," or "imbeciles," or "feebleminded," or "epileptics," or "socially defective":

- (b) To secure that proper provision is made for the supervision of persons whose names are for the time being on the register, 5 and, where any such persons are detained in institutions under the principal Act, to assist, in such manner as to the Board seems fit, in the conduct of such institutions in the best interests of the inmates :
- (c) To hold inquiry from time to time with reference to the mental 10 state and circumstances of all persons whose names are duly submitted to it for purposes of such inquiry, and to determine in respect of each such person whether or not his name should be placed on the register :
- (d) To hold such other inquiries, and to give all such other decisions, 15 awards, determinations, recommendations, and consents, and do all such other acts and things, as are by this Act provided for or as may be otherwise lawfully required of it, or as may, in its opinion, be necessary for the effective administration of the principal Act and this Act.

Compilation of Register of certain Classes of Mentally Defective Persons.

15. (1) To enable the Board to compile and keep the register hereinbefore referred to, information shall from time to time be supplied to the Chairman, for submission to the Board, in accordance with the following provisions of this section. 25

(2) The Director of Education shall from time to time, as required, furnish a return showing—

- (a) The names of, and other prescribed particulars with respect to, all children in attendance at any public school or registered private school who he has reason to believe suffer from 30 retarded mental development, or from mental deficiency, mental disorder, or epilepsy :
- (b) The names of, and other prescribed particulars with respect to, all other children in attendance at any public school or registered private school whose educational development is, 35 in comparison with the normal development of children in the same school, retarded to the extent of two years or more :
- (c) The names of, and other prescribed particulars with respect to, children maintained in any special school or other 40 institution under Part IX of the Education Act, 1914:
- (d) The names of, and other prescribed particulars with respect to, all other children of school age who he has reason to believe are not attending school because of epilepsy or other mental defect.

(3) The Controller-General of Prisons shall from time to time, as required, furnish information concerning all persons for the time being detained in any prison or other institution under the control or supervision of the Controller-General who he has reason to believe are mentally defective. 50

(4) If any Magistrate or Justice is of opinion that any person brought before him charged with an offence is a mental y defective person he shall forthwith advise the Chairman of the Board of such opinion, and of the name and circumstances of the person concerned.

Procedure for compilation of register.

Returns to be furnished by Director of Education.

Returns from Controller-General of Prisons.

(5) The Director-General may submit to the Board particulars of any person who is or at any time has been an inmate of an institution under the principal Act, and whose name should, in his opinion, be entered on the register under this Act; and may also submit to the

5 Board particulars of any other person in respect of whom representations from any reputable source have been made to the effect that the name of such person should be entered on the register.

16. (1) On receipt of information concerning any person from any of the sources referred to in the last preceding section the Board shall 10 take the same into consideration, and shall hold such inquiry as it aforesaid, and to considers necessary with reference to the mental condition of the person determine in each case whether the concerned.

(2) For the purposes of any such inquiry the Board shall have all the powers of a Commission appointed under the Commissions of Inquiry 15 Act, 1908.

(3) The Board shall not direct that the name of any person be entered on the register unless it is of opinion, after such inquiry as aforesaid, that such person is a mentally defective person properly classifiable under the principal Act as "idiot," or "imbecile," or "feeble-minded," 20 or "epileptic," or "socially defective."

17. (1) If the Board, after inquiry as aforesaid, determines that Notice of decision of the name of any person should be entered on the register, it shall, before and provision for directing that such entry be made, give to such person, or to one of his appeals. parents, or to his guardian, or, if there is no parent or guardian, to any

25 other person appearing to have the control or care of him, not less than fourteen days' notice in writing of its decision, together with information as to the right of appeal from such decision hereinafter provided for.

(2) Any person to whom the decision of the Board relates, or any other person entitled to receive a notice under the last preceding sub-30 section, may within fourteen days after the decision of the Board has been communicated to him, or within such extended time as the Supreme Court or a Judge thereof may in any case allow, appeal from such decision to a Judge of the Supreme Court in Chambers; and in any such case registration shall not be effected unless and until the decision

35 of the Board has been confirmed on appeal.

18. Any person registered under this Act, or the parent or guardian Application for of any such person, or any relative of such person, may at any time removal of name from register. apply to a Judge of the Supreme Court in Chambers for an order directing the Board to remove the name of such person from the register, on the

- ground that his mental state no longer warrants the retention of his 40 name on the register, and the Judge may in any such case make such order as he thinks fit, having regard to the circumstances of the case and the public interest.
- 19. (1) The Board may at any time of its own motion, or by Removal of name 45 direction of the Minister, make inquiry as to whether or not the name from register. of any registered person should be removed from the register, and may after such inquiry cause such name to be so removed if in its opinion it thinks fit so to do.

(2) For the purposes of any inquiry under this section the Board 50 shall have the same powers as it has in the case of an inquiry under section sixteen hereof.

reports submitted as person affected should be registered under this Act.

Board to consider information and

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Board to be given,

(3) The Board shall also cause to be removed from the register the name of any registered person who dies or who ceases to have his permanent home in New Zealand.

20. No entry shall be made in the register hereinbefore referred to, either by way of the insertion of a name or of any particulars therein, -5 or the removal of a name, or the alteration of any particulars therein, except pursuant to the order or direction of a Judge of the Supreme Court as hereinbefore provided, or pursuant to a resolution of the Board.

21. (1) It shall not be lawful for any Registrar of Marriages to 10 issue a certificate of marriage under the Marriage Act, 1908, authorizing the marriage of any person if he has reason to believe or suspect that either or both of the parties to the intended marriage is or are registered in accordance with this Act. No action shall lie against any such Registrar who in good faith refuses, in accordance with this section, to 15 issue a certificate of marriage, notwithstanding the fact that neither of the parties to the intended marriage may be registered as aforesaid, and no action shall lie against the Minister or any other person on behalf of the Crown in respect of any refusal by the Registrar to issue a certificate on the grounds aforesaid. 20

(2) Any party to a marriage who procures the solemnization of such marriage, and any person giving notice of an intended marriage, knowing in any such case that the other party to the marriage or intended marriage is registered under this Act, commits an offence against this section. 25

(3) The parents and the guardian (if any) of any person registered under this Act commit an offence against this section and are jointly and severally liable therefor accordingly if, knowing that a marriage is intended to be procured between that person and another person, they fail to notify the Registrar of Marriages of the impediment to such 30 marriage created by this Act, or, if a certificate of marriage has been issued, fail to notify the officiating minister or other person about to solemnize such marriage of such impediment.

(4) Any officiating minister or other person who solemnizes any marriage knowing or believing that the parties thereto, or either of such 35 parties, is registered under this Act commits an offence against this section.

(5) Every person who commits an offence against this section shall be liable on summary conviction to a fine of one hundred pounds.

22. (1) For the purposes of section one hundred and twenty-seven 40of the principal Act every woman or girl whose name is registered in accordance with the provisions of this Act and who is not detained in an institution under the principal Act shall be deemed to be a person under oversight, care, or control as mentally defective, and every person who has or attempts to have carnal knowledge of any such person shall be 45 guilty of an indictable offence accordingly.

(2) The parents, guardian, and other person or persons having the care, custody, or control of any person of either sex who is registered under this Act shall take all reasonable precautions to ensure that such person shall not have carnal knowledge of any other person, and if 50 such event happens through the wilful or negligent act or default of any such parent, guardian, or other person as aforesaid, every such

No entry in or alteration of register except pursuant to resolution of Board.

Prohibition of marriage of persons registered under foregoing provisions of this Act.

Offences with respect to registered persons. parent, guardian, or other person as aforesaid shall be guilty of an indictable offence.

(3) The provisions of section one hundred and twenty-eight of the principal Act shall apply with respect to indictable offences under this 5 section.

23. (1) Every person commits an offence and is liable on summary Offence to supply conviction to a fine of *fifty* pounds who, except for medicinal purposes intoxicating liquor to mentally on the written authority of a registered medical practitioner, supplies defective persons. any intoxicating liquor to be consumed by any mentally defective person,

10 whether or not such person is detained in an institution under the principal Act, or is otherwise under oversight, care, or control as mentally defective, or is registered under this Act.

(2) It shall be a good defence in any prosecution for an offence against this section if the defendant proves that he did not know and

15 had no reasonable cause to believe or suspect that the person for whose consumption any intoxicating liquor was supplied contrary to this section was mentally defective.

24. (1) Any place declared by the Governor-General in Council, Special institutions pursuant to section forty-four of the principal Act, to be a public may be provided 20 institution within the meaning of that Act may, by the same or a registered persons. subsequent Order in Council, be declared to be available exclusively for the reception and treatment of such mentally defective persons as are not of unsound mind or mentally infirm; or any defined portion of an institution as aforesaid may be declared to be reserved and available

25 exclusively for the reception and treatment of such persons.

(2) Any person whose name is for the time being on the register hereinbefore provided for may be received and detained in any institution or defined part of any institution referred to in the last preceding subsection, in accordance with the provisions of Part III of the principal

30 Act, in the same manner in all respects as if he were a minor, notwithstanding that he may have attained the age of twenty-one years or more.

(3) No person whose name is on the register in accordance with this Act shall, unless he becomes of unsound mind or mentally infirm,

35 be detained under the principal Act otherwise than in an institution of a kind referred to in subsection one hereof, or in portion of such an institution defined and reserved as hereinbefore provided.

(4) Nothing in section twenty-six of the principal Act shall apply with respect to a minor detained in an institution pursuant to this 40 section.

25. (1) If in the opinion of the Board it is desirable in the public Board may in public interest that any person registered in accordance with the foregoing interest authorize the provisions of this Act should be rendered incapable of begetting or of registered person bearing children, it may in compliance with the conditions of this section if in special

45 authorize any registered medical practitioner qualified as a surgeon to thinks fit so to do. perform upon the registered person such surgical operation (not amounting to castration in the case of a male) as may be necessary to effect such purpose.

(2) No authority shall be given by the Board pursuant to this 50 section in the case of a minor except on the written application or with the written approval of his father or mother, or of his guardian, or of some other person having the care, custody, and control of such minor.

sterilization of any circumstances it

(3) In the case of an adult person who is incapable by reason of mental deficiency from understanding the nature and consequences of such an operation as aforesaid, authority to perform such an operation may be given in the same manner in all respects as if such person were a minor, but not otherwise.

(4) In the case of an adult person to whom the *last preceding* subsection is not applicable authority to perform an operation as aforesaid shall not be given except on the application or with the consent in writing of such person.

(5) No action shall lie against the Crown or against any member 10 of the Board in respect of any operation authorized by the Board pursuant to this section.

(6) No action in respect of any operation as aforesaid shall lie against any person who in exercise of the authority conferred on him by the Board pursuant to this section has performed such operation, 15 unless he has negligently or wilfully performed the same so as to cause to the person concerned a greater measure of injury or damage than was necessarily or reasonably consequential on the proper performance of such operation.

26. In addition to the matters specified in section seventy-eight of 20 the principal Act, the Director-General, in the annual report which he is required to make to the Minister pursuant to that section, shall give particulars as to the number of persons of each sex and class registered by the Board pursuant to the foregoing provisions of this Act, with such other particulars as the Minister may require with respect to the work 25 of the said Board during the year to which the report relates.

## Recognition of Societies.

27. (1) The Minister may from time to time, on the recommendation of the Board, recognize any society (in this Act referred to as a social-service organization), whose object, or one of whose principal 30 objects, is the amelioration of conditions affecting mentally defective persons, including the supervision, care, or visitation of persons registered under this Act.

(2) There may from time to time be paid to any such social-service organization, out of moneys appropriated by Parliament for the purpose, 35 such sums as the Minister, on the recommendation of the Board, may from time to time approve, towards the expenses incurred by the society in accordance with its rules.

(3) In approving any such contribution as aforesaid the Minister may impose such conditions as he thinks fit with respect to the expendi- 40 ture thereof and the accounting for the same.

(4) The recognition of any social-service organization in accordance with this section may be at any time in like manner withdrawn, and thereupon the society affected shall cease to be qualified for representation on the Board in accordance with the provisions of section *eleven* 45 hereof.

Annual report furnished under the principal Act to include particulars as to persons registered in accordance with this Act.

Recognized societies

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By Authority: W. A. G. SKINNER, Government Printer, Wellington .- 1928.