AS REPORTED FROM THE COMMITTEE OF THE WHOLE. House of Representatives, 4th November, 1910.

Right Hon. Sir J. G. Ward.

NATIONAL PROVIDENT FUND.

ANALYSIS.

13 Benefits to widow and children on death of continuous contributor. 14. Benefits on death of contributor in other

- cases.
- 15. Benefits during incapacity in certain cases.
- 16. Benefits of this Act extended to children under eighteen years of age if disabled from earning their own living.
- 17. Payment to contributors in respect of birth of children.

Miscellaneous.

- 18. Contributor ceasing to reside in New Zealand.
- 19. Benefits not assignable.
- 20. Old-age Pensions Act modified.
- 21. Expenses of administration.
- 22. Statement of accounts.
- 23. Triennial examination.
- 24. State guarantee and subsidy.

12. Return of contributions in lieu of pension. Schedules.

A BILL INTITULED

- AN ACT to encourage the making of Provision against Destitution Title. arising from Old-age, Sickness, Widowhood, and Orphanage.
- BE IT ENACTED by the General Assembly of New Zealand 5 in Parliament assembled, and by the authority of the same, as follows :-

1. (1.) This Act may be cited as the National Provident Fund Short Title and Act, 1910.

(2.) This Act shall come into operation on the first day of 10 January, nineteen hundred and *eleven*, save that all appointments and regulations required or authorised by this Act may be made at any time after the passing hereof.

2. In this Act, unless a contrary intention appears,-

- "Board" means the National Provident Fund Board established by this Act :
- "Child " includes a posthumous child, but does not include an adopted child :
- "Contributor" means a contributor to the National Provident Fund established by this Act:
- "Fund" means the said National Provident Fund.

National Provident Fund.

3. (1.) There is hereby established a fund to be called the National Provident Fund. National Provident Fund.

- (2.) The fund shall consist of—
- (a.) The contributions of contributors :
- (b.) Moneys paid into the fund under section twenty-four hereof or otherwise in pursuance of this Act :
- (c.) Interest accruing from investment of the fund.

No. 136.—2.

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Title.

2. Interpretation.

6. Regulations.

scale.

to be final.

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Short Title and commencement.

4. National Provident Fund Board. 5. Secretary and officers.

3. National Provident Fund.

8. Who may be contributors.

9. Contributions, how to be paid. 10. Contributor may cease to contribute.

National Provident Fund.

7. Decision of the Board as to claims on fund

Contributors.

11. Contributions and pension. Contributions on higher scale. Contributions on lower

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commencement.

Interpretation.

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(3.) The fund shall be vested in the Public Trustee, who shall invest all moneys belonging thereto in such manner as is prescribed by regulations.

4. The fund shall be administered by a Board called the National Provident Fund Board, consisting of the Minister of the 5 Crown who is for the time being charged with the administration of this Act, together with four other persons appointed by the Governor and holding office during his pleasure.

New.

4A. (1.) The Governor may from time to time appoint one 10 member of the Board (other than the Minister) to be Superintendent of the fund, who, subject to any direction of the Board, shall have and may exercise such of the powers and functions of the Board as may from time to time be prescribed by regulations.

(2.) The Superintendent shall be paid such salary as the 15 Governor thinks fit out of moneys to be appropriated by Parliament for the purpose.

5. The Governor may appoint a Secretary to the Board, and such other officers as are deemed necessary for the due administration of this Act; and all or any of the persons so appointed may be 20 paid such salaries or other remuneration as the Governor thinks fit out of moneys to be appropriated by Parliament for the purpose.

6. The Governor may from time to time by Order in Council make regulations consistent with this Act as to any of the following matters :---

- (a.) The powers and procedure of the Board :
- (b.) The investment of the moneys of the fund by the Public Trustee:
- (c.) The manner in which persons become contributors to the fund :
- (d.) The manner in which contributions to the fund shall be paid, received, collected, transmitted, or accounted for:
- (e.) The manner in which payments out of the fund shall be made:
- (f.) The medical examination of contributors who claim or are in 35 receipt of allowances from the fund :
- (g.) The evidence required from persons claiming benefits from the fund:
- (h.) The administration of this Act through the agency of the Post Office or any other branch or branches of the Execu- $_{40}$ tive Government :
- (i.) All other matters in respect of which regulations are deemed to be required or expedient for the effective administration of this Act.

7. The decision of the Board on any matter affecting the rights 45 of a contributor, or of any person claiming to be a contributor, or of any person claiming through a contributor or otherwise claiming any right or benefit under this Act shall in all cases be final and conclusive.

Contributors.

8. (1.) Any person may become a contributor to the fund who at the time when his first contribution thereto is paid---

Superintendent of the fund.

National Provident

Fund Board.

Secretary and officers.

Regulations.

Decision of the Board as to claims on fund to be final.

Who may be contributors. 50

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(a.) Is resident in New Zealand;

(b.) Is over sixteen years of age:

(c.) Is under forty-five years of age; and

(d.) Is in receipt of an income not exceeding two hundred pounds a year.

(2.) For the purposes of this section the income of a contributor shall be deemed to be the average yearly income received by him during the period of three years next preceding the date at which he becomes a contributor.

(3.) Every person shall be deemed to become a contributor to 10 the fund on the day on which he pays his first contribution thereto.

9. (1.) Contributions to the fund shall be payable by uniform Contributions, how weekly payments.

(2.) Contributions may be paid in advance.

(3.) Any contribution may be paid within six months after the 15 due date thereof without any fine.

(4.) Any contribution may be paid after the expiry of six months from the due date thereof but within eighteen months from the due date thereof on payment at the same time of a fine equal to one-20 fourth of the contribution.

(5.) Every such fine shall be paid into the fund, but shall not be deemed for any purpose to be part of the contributions of the contributor by whom it was paid.

(6.) If any contribution to the fund is in arrear for more than 25 eighteen months, the contributor shall thereupon cease to be a contributor to the fund and to be entitled to the benefits of this Act in respect thereof, but he shall be entitled to receive from the fund a return of all contributions theretofore made by him, less any sums which he has theretofore received from the fund in respect of 30 the benefits hereinafter provided.

(7.) When any moneys become payable out of the fund to or in respect of any contributor, all arrears of the contributions of that contributor, together with all fines payable in respect thereof, shall be a charge on the moneys so payable out of the fund, and shall be 35 deducted therefrom accordingly

New.

Provided that any person who has ceased to be a contributor may be readmitted as a contributor on such conditions as the Board determines.

10. (1.) A contributor to the fund may at any time elect in Contributor may 40 the prescribed manner to cease to be a contributor thereto.

(2.) Every person who so ceases to be a contributor shall on the expiration of twelve months thereafter be entitled to receive from the fund a return of all contributions theretofore made by him,

45 less any sums which he has theretofore received from the fund in respect of the benefits hereinafter provided.

11. (1.) Every contributor shall contribute to the und at such Contributions and rate as is sufficient, in accordance with the scale set forth in the pension. *First* Schedule hereto, to secure for that contributor when he at-

50 tains the age of sixty years a weekly pension of ten shillings, twenty shillings, thirty shillings, or forty shillings, as the case may be; and on so attaining the age of sixty years he shall be entitled, without making any further contribution, to receive for the rest of his life a pension of the said amount accordingly.

(2.) Every such pension shall be payable at intervals of one month.

cease to contribute

to be paid.

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Contributions on higher scale.

Contributions on lower scale.

Return of contributions in lieu of pension.

Benefits to widow and children on death of continuous contributor. (3.) Every contributor shall at the time when he first becomes a contributor make his election as to the rate of pension for which he will contribute.

(4.) A contributor may at any time while he is under the age of forty-five years elect, in the prescribed manner, to increase the rate of his contribution by such an amount as is sufficient, in accordance with the *First* Schedule hereto, having regard to the age to which he has then attained, to increase his pension to one of the higher rates specified in that Schedule.

(5.) A contributor may at any time elect, in the prescribed manner, to reduce his contributions to such a rate as is sufficient, in accordance with the *First* Schedule hereto, if paid continuously as from the date at which he became a contributor, to secure a pension at one of the lower rates specified in the said Schedule, and he shall thereafter be entitled on attaining the age of sixty years to a pension 15 of that smaller amount only.

(6.) On the expiration of twelve months after any such reduction of the rate of contribution, the contributor shall be entitled to receive from the fund a return of all contributions theretofore made by him in excess of the rate as so reduced, less any sums already received 20 by him from the fund in respect of the benefits provided by this Act.

12. Every contributor who becomes entitled to receive a pension may at any time before receiving and accepting the first payment thereof elect in the prescribed manner to accept in lieu of 25 his pension a return of all contributions made by him to the fund, less all sums theretofore received by him from the fund in respect of the benefits provided by this Act.

13. (1.) If any person who has been a contributor for not less than five years continuously (hereinafter called a continuous contributor), dies while he is still a contributor, or if any person dies while in receipt of a pension under this Act, and (in either case) the deceased contributor leaves surviving him a child or children under the age of fourteen years, the following provisions shall apply. 35

(2.) There shall be payable out of the fund to or for the benefit of the said child or children and the widow (if any) of the deceased contributor an allowance in accordance with the scale set forth in the *Second* Schedule hereto.

(3.) The allowance so payable out of the fund may, at the dis- 40 cretion of the Board,—

- (a.) Be paid to the said widow for the maintenance of herself and the said children; or
- (b.) Be divided between the said widow and children, or any of them, in such proportions as the Board from time to time 45 determines; or
- (c.) Be expended by the Board for the benefit of the said widow and children, or any of them, in such manner as the Board thinks fit; or
- (d.) Be paid to any other person or persons to be expended on 50 behalf of the said widow and children, or any of them, in such manner as the Board directs.

(4.) Every such allowance shall be paid at intervals of one month, or at such shorter intervals as the Board in any case directs.

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(5.) If owing to the death of children or to their attaining the age of fourteen years or through any other cause the allowance ceases to be payable before the aggregate payments are equal to the contributions made to the fund by the contributor in his lifetime (less any moneys received by the contributor out of the fund in his б lifetime), the difference between those two amounts shall thereupon be payable out of the fund to the widow of the deceased contributor, or (if there is no such widow then surviving) to the children (if any) of the deceased contributor in equal shares.

(6.) Nothing in this section applies to the death of a contri-10 butor who at the time of her death is a married woman.

14. If a contributor dies under such circumstances that no Benefits on death of allowance is payable out of the fund in pursuance of the last pre- cases. ceding section, all the contributions made to the fund by that con-

- 15 tributor (less any moneys received by him from the fund in his lifetime) shall be paid out of the fund to the personal representatives of the deceased contributor in trust for the persons entitled thereto under his will, or, in case of his intestacy, in trust for the persons entitled to share in the distribution of his intestate estate.
- 15. (1.) If and as often as any continuous contributor who is Benefits during 20under the age of sixty years becomes by reason of any illness or incapacity in personal injury wholly incapacitated, either permanently or temporarily, from carrying on his trade, business, employment, calling, or occupation, the following provisions shall apply.
- (2.) If and so long as at any time during any such period of 25incapacity the contributor is the parent of any child or children under the age of fourteen years, the contributor shall be entitled to receive from the fund during the period of his incapacity (subject, however, to the conditions and limitations hereinafter expressed) an allowance 30 in accordance with the provisions of the Second Schedule hereto.

(3.) No contributions to the fund shall be payable by a contributor in respect of any period during which he is in receipt of any such allowance, but he shall for all other purposes be deemed to remain a contributor to that fund during that period.

(4.) No such allowance shall be payable in respect of any 35 incapacity which is due to the serious misconduct of the contributor. (5.) No such allowance shall be payable in respect of any incapacity which lasts for a shorter period than three months, and if the incapacity lasts for more than three months no such allowance 40 shall be payable in respect of the first three months.

(6.) No such allowance shall be paid in respect of any period of incapacity arising out of any illness or injury which commenced or happened at any time before the person so incapacitated had been a contributor for five years at least.

(7.) No such allowance shall exceed in respect of any period of 45 incapacity the amount of the pecuniary loss which in the opinion of the Board the contributor has probably suffered during that period by reason of his incapacity:

New.

Provided that in estimating the pecuniary loss suffered by a 50 contributor, benefits accruing to him from any registered friendly society of which he is a member shall not be taken into account.

(8.) If during the period of incapacity, or any part of that period, the income of the contributor (apart from any allowance under this 52 section) exceeds four pounds a week, no such allowance shall be payable in respect of that period, or of that part thereof, as the case may be.

(9.) Every person claiming any such allowance, or in receipt of any such allowance, shall at all times and from time to time submit

certain cases.

to such medical examination as is required by the Board in accordance with regulations; and if any person refuses without lawful justification to submit to any such examination, or in any manner obstructs or delays any such examination, his allowance may be forfeited or suspended by order of the Board.

(10.) Any such allowance may, if the Board thinks fit, instead of being paid to the contributor, be expended by the Board in such manner as it thinks fit for the benefit of any child or children of the contributor under the age of fourteen years, or be paid to any other person to be expended for the benefit of any such child or children in 10 accordance with the directions of the Board. All sums so expended or paid by the Board shall for all the purposes of this Act be deemed to have been received by the contributor out of the fund.

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(11.) Every such allowance shall be payable at intervals of one week, or at such longer intervals (not exceeding one month) as the 15 Board determines.

(12.) If, while any such allowance continues to be made, the contributor attains the age of sixty years, the allowance shall there-upon cease.

16. All the provisions of this Act with respect to a child under 20 the age of fourteen years shall extend and apply to a child who is under the age of eighteen years, and who by reason of bodily or mental infirmity is in the opinion of the Board unable to maintain himself by his own exertions.

17. (1.) If the wife of any contributor contributor, or if any 25 continuous contributor (being a married woman) gives birth to a child or children, and the joint income of that contributor and his wife or her husband (as the case may be) during the period of twelve months immediately preceding the date of such birth does not exceed two hundred pounds, such contributor if he has contributed to the 30 fund for a period of not less than twelve months shall be entitled to receive from the fund the sum of six pounds or such less sum as the Board, in pursuance of subsection three hereof, directs.

(2.) Applications for payment of any such sum shall be accompanied by a statutory declaration by the contributor (which shall 35 be exempt from stamp duty) that the joint income as aforesaid during the said period of twelve months did not exceed two hundred pounds.

(3.) The Board may reduce the said sum of six pounds to the amount of the expenses actually incurred by the contributor, or by 40 the wife or husband of the contributor, in respect of medical attendance.

(4.) "Medical attendance" for the purposes of this section means the services of a registered medical practitioner, or of a registered midwife, and of a nurse at the birth of the child and at 45 any subsequent times within a period of three weeks during which such services may be required.

Miscellaneous.

Struck out.

18. If a contributor, at any time before he attains the age of 50 sixty years, ceases to reside in New Zealand, the Board may by a resolution declare that he has ceased to be a contributor, and he shall thereupon cease to be a contributor accordingly and to be entitled to the benefits of this Act; but he shall thereupon be entitled to receive from the fund a return of all contributions theretofore 5° made by him, less all sums that have been already received by him from the fund.

Benefits of this Act extended to children under eighteen years of age if disabled from earning their own living.

Payment to contributors in respect of birth of children.

Contributor ceasing to reside in New Zealand. New.

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18. No contributor shall be entitled to any benefit under this Act unless he satisfies the Board that he has not, at any time since he became a contributor, been absent from New Zealand for a longer period than two years at any one time, or for a longer period in the 5 aggregate than five years :

Provided that absence from New Zealand of any contributor for the purpose of receiving education, if such absence does not exceed five years, shall not be deemed to be absence within the meaning of this Act.

- 10 19. In no case shall any moneys payable out of the fund to any Benefits not person be in any way assigned or charged or pass to any other person assignable. by operation of law; nor shall any moneys payable out of the fund on the death of a contributor be assets for the payment of his debts or liabilities.
- 20. Moneys payable out of the fund to any person in pursuance Old-age Pensions 15of this Act shall not be deemed to be income or accumulated property Act modified. within the meaning of the Old-age Pensions Act, 1908.

21. All expenses incurred in the administration of this Act, other Expenses of than the moneys payable out of the fund in pursuance of this Act, shall administration. 20 be paid out of moneys from time to time appropriated by Parliament

- 22. (1.) Before the first day of April in each year there shall be Statement of prepared by the Board, in such form as may be prescribed, a statement of its revenue account for the year ending on the thirty-first day of December preceding, and of its balance-sheet at the close of that year, 25 together with a statement of membership and of retiring and other
- allowances at the close of that year.

(2.) Every such statement, accompanied by a report from the Board, after being audited by the Audit Office, shall, within ten days after the completion of the audit, be forwarded by the Board to the

30 Minister of Finance, who shall within ten days after the receipt thereof lay the same before Parliament if then sitting, or if not, then within ten days after the commencement of the next ensuing session.

23. (1.) For the period ending on the thirty-first day of Triennial December, nineteen hundred and thirteen, and for each triennial examination. 35 period thereafter, an examination of the fund shall be made by an Actuary appointed by the Governor.

(2.) The Actuary shall set forth the result of his examination in a report, which shall be so prepared as to show the state of the fund at the close of the period, having regard to the prospective liabilities

40 and assets and the probable annual sums required by the fund to provide the pensions and other allowances falling due within the ensuing three years without affecting or having recourse to the actuarial reserve appertaining to the contributors' contributions.

(3.) A copy of the report shall be sent by the Actuary to the 45 Minister of Finance, and shall within ten days after it is received be laid before Parliament if then sitting, or if not, then within ten days after the commencement of the next ensuing session.

24. (1.) The benefits provided by this Act are hereby guaranteed State guarantee to every contributor by the Government of New Zealand.

- (2.) The Minister of Finance shall in the month of April in **5**0 each year, commencing with the year nineteen hundred and twelve, pay into the fund by way of subsidy out of the Consolidated Fund, without further appropriation than this Act, a sum equal to one-fourth of the total contributions paid into the fund during the last preceding
- 55 year ending on the thirty-first day of December, together with such further amount (if any) as is deemed by the Governor in Council, in accordance with the aforesaid report of the actuary, to be required to meet the charges on the fund during the current financial year.

(3.) A statement of all amounts so paid into the fund shall be 60 laid before Parliament within ten days after the payment thereof if Parliament is then sitting, or if not, then within ten days after the commencement of the next ensuing session.

accounts.

and subsidy.

Schedules.

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Section 11.

SCHEDULES.

FIRST SCHEDULE.

SCALE OF CONTRIBUTIONS.

Age of Contributor when First Contribution is made.			Weekly Contribution required to secure a Pension of Ten Shillings a Week at Sixty Years of Age.		Weekly Contribution required to secure a Pension of Twenty Shillings a Week at Sixty Years of Age.				Weekly Contribution required to secure a Pension of Forty Shillings a Week at Sixty Years of Age.	
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Each age referred to in this Schedule is the age of the contributor on his next succeeding birthday.

Sections 13, 15.

SECOND SCHEDULE.

Scale of Allowances for Incapacitated Contributors and for the Widows and Children of Deceased Contributors.

(1.) In respect of every child of a deceased or incapacitated contributor, so long as that child is under the age of fourteen years, an allowance shall be payable at the rate of seven shillings and sixpence a week.

(2.) In respect of the widow of a deceased contributor, if and so long as any child of that contributor is under the age of fourteen years, an allowance shall be payable at the rate of seven shillings and sixpence a week.
(3.) The above-mentioned allowances shall be calculated from time to time in

(3.) The above-mentioned allowances shall be calculated from time to time in accordance with the number of children for the time being under the age of fourteen years, and shall cease when there is no longer any child under that age.

(4.) No allowance under this Schedule shall be payable for a longer aggregate period than fourteen years, whether in respect of the incapacity or the death of a contributor, or partly in respect of his incapacity and partly in respect of his death and whether in respect of the same or of different periods of incapacity.

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