This Public Bill originated in the House of Repre-SENTATIVES, and, having this day passed as now printed, is transmitted to the LEGISLATIVE COUNCIL for its concurrence.

House of Representatives, 29th July, 1936.

Hon. Mr. Sullivan.

## PREVENTION OF PROFITEERING.

## ANALYSIS.

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## A BILL INTITULED

- An Act to prevent Profiteering by prohibiting the Title. Making of Unreasonable Increases in the Prices charged for Goods and Services.
- 5 BE IT ENACTED by the General Assembly of New Zealand in Parliament assembled, and by the authority of the same, as follows:—
  - 1. This Act may be cited as the Prevention of Short Title. Profiteering Act, 1936.
- 2. In this Act, unless the context otherwise requires, Interpretation. 10 "Minister" means the Minister of Industries and Commerce:

No. 35-2.

"Price", in relation to any goods or services, includes every valuable consideration whatsoever, given or demanded therefor:

"Sale" includes barter and every other disposition of goods for valuable consideration.

Offence of profiteering.

**3.** (1) Every person commits the offence of profiteering who, either as principal or agent, sells or supplies or offers for sale or supply any goods at a price that exceeds the basic price of those goods by an unreasonable amount.

(2) Any offence committed against this Act by a servant or agent acting in the course of his employment shall, without limiting any liability of such servant or agent, be deemed to have been committed also by his employer or principal.

"Basic price" defined.

(3) In any proceedings for an offence against this section the basic price of the goods to which the proceedings relate shall be the lower of the following prices, namely:

(a) The current price at which on the first day of 20 June, nineteen hundred and thirty-six, goods of the same nature and quality were saleable in the same locality if sold in the same quantity and on the same terms as to payment, delivery, and otherwise; or

(b) The actual price at which on the first day of June, nineteen hundred and thirty-six, goods of the same nature and quality were sold or were offered or were available for sale by the defendant (whether as principal or agent), in 30 the same locality, in the same quantity, and on the same terms as to payment, delivery, or otherwise.

(4) The foregoing provisions of this section shall, with the necessary modifications, apply with respect to 35 prices or rates charged for the performance of services (otherwise than pursuant to a contract of service between master and servant) in the same manner as they apply in respect of the prices charged for goods.

Penalties for profiteering.

**4.** Every person who commits the offence of pro- 40 fiteering shall be liable on summary conviction, in accordance with the special provisions of this Act, to a fine not exceeding two hundred pounds or to imprisonment for a term not exceeding three months in the case of an individual, or to a fine not exceeding one thousand 45 pounds in the case of a company or other corporation.

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5. (1) For the purposes of this Act the Governor- Special General may from time to time, by Warrant under his hand, establish one or more special tribunals, to be arising under known as Judicial Tribunals for the Prevention of 5 Profiteering, and by the same or any other Warrant may define an area or areas within which any such tribunal shall have jurisdiction.

(2) If no area is defined as aforesaid, every tribunal established under this section shall have authority to 10 exercise the jurisdiction conferred by this Act at any place within New Zealand.

(3) Any Warrant under this section may be at any time in like manner revoked.

6. (1) For the tribunal or for every tribunal Stipendiary 15 established under this Act the Governor-General may from time to time appoint a Stipendiary Magistrate to appointed exercise jurisdiction therein, and no person other than a to exercise jurisdiction Stipendiary Magistrate appointed under this section under this Act. shall exercise jurisdiction in any such tribunal.

20 (2) While any Magistrate holds an appointment to exercise special jurisdiction under this Act he shall, in addition to his salary as fixed by section eight of the For Magistrates' Courts Act, 1928, be entitled to such extra Courts Act, salary or allowances (if any) as may be approved by the 1928 (s. 8), **25** Governor-General in Council.

7. (1) No proceedings for an offence against this Act shall be commenced except by information in Procedure accordance with the Justices of the Peace Act, 1927, for offences laid by an officer of the Department of Industries and 30 Commerce, acting by direction of the Minister. Every For Justices information for an offence against this Act shall be deemed to have been laid in conformity with this section (Part II) unless and until the contrary is proved.

(2) All such proceedings shall be heard and deter- vol. II, p. 365 35 mined by a Stipendiary Magistrate alone, exercising jurisdiction in a tribunal established under the foregoing provisions of this Act.

(3) In any such proceedings the informant may appear personally or by a barrister or solicitor or by 40 any other person appointed in that behalf by the Minister.

(4) Except as otherwise specially provided in this Act, the provisions of Part II of the Justices of the Peace Act, 1927, shall apply with respect to all proceedings 45 under this Act.

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Magistrates' see Reprint of Statutes, Vol. II, p. 100

of the Peace Act, 1927 see Reprint

Limitation of time for prosecution of offences.

On hearing of informations laid under this Act, Magistrate may require production of books and documents.

- 8. Any prosecution for an offence against this Act may be instituted at any time within three years after the commission of the offence.
- 9. (1) In any proceedings under this Act the Magistrate, in addition to any powers that he may have 5 under the Justices of the Peace Act, 1927, in the exercise of his jurisdiction as a Justice of the Peace, shall have all the powers that he would have if, in exercising jurisdiction under this Act, he were exercising his civil jurisdiction as a Magistrate under the Magistrates' 10 Courts Act, 1928.
- (2) In particular, and without limiting the operation of the *last preceding* subsection, the Magistrate may require any person to produce any books or other documents relative to the subject-matter of the 15 proceedings, or to permit any person nominated by the Magistrate in that behalf to inspect and to make copies of or extracts from any such books or documents.
- (3) Any information obtained by any person in the course of the examination of any books or documents 20 in accordance with the foregoing provisions of this section shall be treated by him as confidential except for the purposes of the proceedings. On application made by or on behalf of the defendant during the course of the proceedings or at any time thereafter, the Magistrate, 25 if he is satisfied that the publication of any information produced to the Court or of any evidence given in the course of the proceedings would be unduly detrimental to the defendant in the conduct of his business, may make an order prohibiting the publication of any such 30 information or evidence.
- (4) Every person shall be guilty of contempt of Court, and shall be punishable accordingly, and shall also be liable on summary conviction to a fine of one hundred pounds, who fails to comply with any order made by the 35 Magistrate for the purposes of this section, or who refuses to permit the inspection of any books or documents or the making of any copies thereof or extracts therefrom, or who divulges or publishes any information or evidence contrary to the provisions of this section. 40

10. In any proceedings for an offence against this Act the Magistrate may, in proof of any fact in issue, admit and accept as sufficient such evidence as he thinks fit, whether such evidence would be legally admissible in other proceedings or not.

Admissibility of evidence.

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11. (1) In determining for the purposes of any Matters to be proceedings under this Act whether any increase above the basic price of any goods or services has been Magistrate in unreasonable (so as to constitute the making of such 5 increase an offence against this Act) the Magistrate shall take into consideration the following special matters,

(a) The extent (if any) by which the expenses of the defendant have since the first day of June, nineteen hundred and thirty-six, been directly or indirectly increased by the operation of any amendment of the law relating to the rates of remuneration of any workers, or working-hours of any workers:

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(b) The extent (if any) by which the business of the defendant has been or is likely to be increased by reason of an increased demand for goods of the kind sold or for services of the kind performed by him, due to the increased purchasing-power of persons requiring such goods or services.

(2) In any proceedings under this Act no evidence shall be received that does not relate directly to the prices charged by the defendant for the specific goods or 25 services referred to in the information, or which does not relate to the basic price of such goods or services, or to the special matters referred to in the last preceding subsection, unless the Magistrate is of opinion that it would be a cause of injustice to the defendant if evidence 30 relating to any other matters that the Magistrate deems relevant were not taken into consideration.

(3) Subject to the provisions of this section, the Magistrate hearing any information under this Act shall in his absolute discretion determine whether the making 35 of any increase above the basic price of any goods or services has been reasonable or unreasonable.

12. In all proceedings for offences against this Act Decision of the decision of the Magistrate exercising jurisdiction in Magistrate to be final. accordance with this Act shall be final and conclusive.

13. The Governor-General may from time to time, Regulations. by Order in Council, make all such regulations as may in his opinion be necessary for giving full effect to the intent and purpose of this Act.

determining whether the making of any particular increase in the price of any goods or services was reasonable or unreasonable.